| Introduced by | Council Bill No | R 23-13 |
|---------------|-----------------|---------|
|               |                 |         |

#### **A RESOLUTION**

adopting a list of legislative tracking issues for the 2013 state and federal legislative sessions; and requesting state and federal assistance in support and funding of the legislative priorities.

WHEREAS, it is appropriate for the City Council to identify and express its views on proposed legislation and budget actions that have a potential impact upon the City; and

WHEREAS, these matters are routinely considered by the Congress of the United States, the Missouri General Assembly and other legislative, regulatory and policy-making bodies; and

WHEREAS, the City Council has reviewed, in particular, the community's need for federal funds to supplement local and other resources dedicated to public infrastructure and facilities; and

WHEREAS, the City of Columbia and the County of Boone are in agreement on the highest priority transportation improvements needed in the Columbia/Boone County area; and

WHEREAS, the City wishes to communicate its needs and priorities to members of the City's legislative delegations and appropriate state and federal funding agencies.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF COLUMBIA, MISSOURI, AS FOLLOWS:

SECTION 1. The City Council of the City of Columbia, Missouri adopts the legislative tracking priorities set out in Appendix A.

SECTION 2. The City Council of the City of Columbia, Missouri adopts the infrastructure funding priorities set out in Appendix B.

SECTION 3. The City Council requests the assistance of the state and federal government in support and funding of the legislative priorities for 2013 as identified in Appendix A and Appendix B. The City Manager is authorized and directed to communicate this request for assistance to members of the City's legislative delegations and appropriate state and federal funding agencies.

| ADOPTED this | day of | , 2013 |
|--------------|--------|--------|
|--------------|--------|--------|

| ATTEST:              |                             |
|----------------------|-----------------------------|
| City Clerk           | Mayor and Presiding Officer |
| APPROVED AS TO FORM: |                             |
|                      | _                           |
| City Counselor       |                             |

## APPENDIX A Legislative Tracking Priorities - 2013

# **Strategic Priority: Customer Focused Government**

Adopt innovative ways to engage all customers and improve services based on community values, priorities and expectations.

#### **Community Vision Elements**

- Support high-level, responsive community services and facilities
- Enhance government transparency and citizen engagement

## **Bill Subjects**

- Effects on local government discretion
- Effects on local government revenues or funding options
- Elections
- o Public investment requirements, limits or opportunities
- o Reporting requirements for political subdivisions

# Strategic Priority: Economic Development

Support and further stimulate our local economy.

#### **Community Vision Elements**

- Protect the community's historic and natural character with sustainable planning and design
- Keep downtown Columbia vibrant, diverse and inviting
- Enhance the presence of arts and cultural resources in the community
- Encourage economic growth, enhance regional economic partnerships and foster digital infrastructure

- Missouri Arts Council budget
- o Missouri Higher Education budget
- Missouri Tourism Division budget
- Data center incentives
- Economic development tools
- o Historic preservation incentives
- Local tourism tax authority and flexibility
- o Redevelopment incentives
- o Tax credits
- Tax incentives for sports events

# Strategic Priority: Financial Health

Meet the critical financial needs of the City while maintaining a balanced budget through revenue growth, expenditure reallocation, and efficient use of resources.

# **Bill Subjects**

- o Effects on local government revenues or funding options
- o Health plans
- o LAGERS
- o Prevailing wage
- Public contracts
- o Public indebtedness
- o Public investment requirements, limits or opportunities
- Reporting requirements for political subdivisions
- Sales and use taxes
- o Sunshine
- o Tax exemptions
- o Unfunded mandates
- Utility fees

# Strategic Priority: Growth Management

Plan for growth to ensure there are resources to meet increased demands such as protection of natural spaces, sufficient and affordable housing, extension of core services, preservation of buildings and places of historical value and sufficient places to conduct business.

# **Community Vision Elements**

- Protect the community's historic and natural character with sustainable planning and design
- Promote best environmental practices in resource conservation and energy efficiency

- Missouri Natural Resources budget
- Building codes
- o Eminent domain
- o Energy
- Environment
- Historic preservation
- Housing
- Outdoor advertising
- Planning and zoning
- Redevelopment
- Solid waste
- o Sustainability
- Tax credits

# Strategic Priority: Health, Safety and Well-Being

Create an inclusive, thriving, livable community that promotes health, safety, and well-being.

#### **Community Vision Elements**

- Enhance the presence of arts and cultural resources in the community
- Foster community pride and respectful human relations
- Support educational excellence at all levels
- · Effectively address the community's needs for human services, health care and affordable housing
- Sustain the community's parks, trails and recreational amenities

#### **Bill Subjects**

- Missouri Health and Senior Services budget
- o Missouri Higher Education budget
- Missouri Mental Health budget
- Missouri Natural Resources budget
- Missouri Social Services budget
- o Missouri Tourism Division budget
- Missouri capital improvements funding
- o Missouri higher education programs
- o Disability accommodations
- o Prescription drug monitoring
- o Public safety
- o Red light camera traffic enforcement

# Strategic Priority: Infrastructure

Increase opportunities for existing infrastructure funding and ensure that as the City grows there are resources to meet infrastructure demands such as roads, water and electric systems, sanitary systems, water systems, public transit, airport, railroad and parks and trails.

### **Community Vision Elements**

- Achieve the appropriate balance of community infrastructure and needed development
- Sustain the community's parks, trails and recreational amenities
- Improve citizens' ability to travel within or beyond the community on roads and through public transportation, commercial air service and non-motorized modes

- o Missouri Natural Resources budget
- Missouri Transportation budget
- Disability accommodations
- o 1-70 improvements
- o Redevelopment
- o Roads
- o Utilities

# Strategic Priority: Workforce

Create an environment that supports engaged, high performing employees; enables the City to recruit, retain and compete for talent; and ensures retention of institutional knowledge.

- Collective bargaining
- o Health plans
- o LAGERS
- o Prevailing wage
- o Unemployment
- o Unions
- Workers compensation

# APPENDIX B Infrastructure Funding Priorities - 2013

# **Columbia and Boone County Priorities**

- Columbia Regional Airport, including runway and terminal improvements, to benefit the City, County and Mid-Missouri region
- East Columbia transportation extension to I-70, with associated improvements for Stadium Boulevard, Ballenger Road, Highway WW and other facilities to improve roadway access in this portion of Columbia and Boone County

# **Columbia Priorities**

- Highway 63 and Route WW interchange, to improve the intersection, widen WW, expand a bridge and improve Keene Street and the nearby area to ease traffic congestion and improve the area's overall road network
- Highway 63 and Route AC interchange, to improve and reconfigure the current overpass with ramps and traffic signals
- Scott Boulevard and I-70 interchange, with a new interchange near Midway and associated improvements to enhance access and alleviate congestion in the surrounding area
- COLT Railroad rehabilitation, to upgrade track to modern standards and renew rail, ties, earthwork, roadbed, bridges and other infrastructure
- Columbia renewable energy biomass demonstration, innovation and production facility, to generate renewable power from agricultural biomass and non-agricultural waste products
- "Avenue of the Columns," including revitalization, paving, landscaping and more inviting design features for downtown Eighth Street
- Transit vehicles, to replace heavy-duty buses that have reached the end of their service lives
- Transit support equipment and passenger amenities, including technology and waiting area improvements

Agenda Item No:



Source: City Manager

To: City Council

From: City Manager and Staff

Council Meeting Date:

Jan 22, 2013

Re: General Legislative Tracking Priorities and Infrastructure Funding Priorities - 2013

#### **EXECUTIVE SUMMARY:**

This list of priorities would supplement the City Council's policy on intergovernmental relations for 2013. The intent is to identify issues, bill subjects and infrastructure projects as early as possible and then, as the state and federal legislative sessions proceed, bring specific bills and opportunities to Council's attention for possible follow-up communication with legislators.

#### **DISCUSSION:**

Identifying priority issues is a common practice for organizations following legislation. Groups that develop lists include the Columbia Chamber of Commerce (attached); the University of Missouri (attached); the Missouri Chamber of Commerce; the Missouri Municipal League (http://www.mocities.com/); local League of Women Voters (attached); and many others.

The proposed list of City issues is aligned with the City's seven strategic priorities and elements of the Community Vision, where possible.

The City has adopted annual infrastructure priorities for several years. The ones proposed here are similar to those adopted in the past.

#### **FISCAL IMPACT:**

None at this time.

#### **VISION IMPACT:**

http://www.gocolumbiamo.com/Council/Meetings/visionimpact.php

Columbia's governance is a model of transparency, efficiency and citizen participation that enjoys the strong confidence of its residents.

#### SUGGESTED COUNCIL ACTIONS:

Adopt the tracking and infrastructure funding priorities as proposed or as amended. Council may wish to consider if the list is flexible enough to allow other bill subjects to be added.

| FISCAL and VISION NOTES:                       |        |   |     |  |        |  |  |
|--|--------|---|-----|--|--------|--|--|
| <b>City Fiscal Impact</b> Enter all that apply |        | Program Impact                                    |     | Mandates   |        |  |  |
| City's current net<br>FY cost                  | \$0.00 | New Program/<br>Agency?                           | No  | Federal or State<br>mandated?                    | No     |  |  |
| Amount of funds<br>already<br>appropriated     | \$0.00 | Duplicates/Expands an existing program?           | No  | Vision Implementation impact                     |        |  |  |
| Amount of<br>budget<br>amendment<br>needed     | \$0.00 | Fiscal Impact on any local political subdivision? | No  | Enter all that apply:<br>Refer to Web site       |        |  |  |
| Estimated 2 year net costs: Resources Required |        | Vision Impact?                                    | Yes |  |        |  |  |
| One Time                                       | \$0.00 | Requires add'l FTE<br>Personnel?                  | No  | Primary Vision, Strategy<br>and/or Goal Item #   | 10.1   |  |  |
| Operating/<br>Ongoing                          | \$0.00 | Requires add'l<br>facilities?                     | No  | Secondary Vision, Strategy<br>and/or Goal Item # | 10.1.9 |  |  |
|  |        | Requires add'l capital equipment?                 | No  | Fiscal year implementation<br>Task #             |        |  |  |

# 2013 Columbia Chamber of Commerce State Legislative Agenda

Since 1905, the Columbia Chamber of Commerce has been a voluntary, member-supported organization of business, industrial and professional people who are dedicated to developing, promoting and maintaining a sound and healthy economic climate for Columbia. The Chamber is a non-profit business organization with over 1,100 members working together to enhance the Columbia business community.

The mission of the Columbia Chamber of Commerce is to lead our community, drive commerce in our region and advance community and regional collaborations, thereby enhancing the quality of where we live, learn, work and play. One way to achieve this mission is by identifying what is most important to members and setting these items as priorities.

# 2013 LEGISLATIVE PRIORITIES

# Support efforts to build Small Modular Nuclear Reactors at the Ameren Missouri Callaway Plant.

Small Modular Nuclear Reactors have the potential to create new export and job opportunities for many Americans as the world is increasingly demanding nuclear energy to fulfill its energy needs. SMRs present a unique opportunity for the United States to restore leadership in the global nuclear energy market. The Columbia Chamber of Commerce is prepared to work with our statewide delegation during the 2013 legislative session to make energy a priority in our state, specifically that which is produced at the Ameren Callaway Nuclear Plant. We must make necessary changes to strengthen Missouri's utility infrastructure and regulatory framework so that we can compete for this funding.

# Fund early childhood programs as provided by the state statute RSMO 161.215.

The preparation children receive before entering kindergarten greatly influences how they will perform in school and throughout the rest of their lives. Investments in early education programs provide significant long-term dividends. This is especially true for children who are most at risk for poor outcomes. Children who attend high-quality early childhood programs experience a significantly more positive developmental trajectory through their school-age years and into adulthood when compared to peers who did not attend high quality early childhood programs. The Columbia Chamber of Commerce supports funding early childhood programs as provided by the state statute.

# Support state funding request for core operations of \$400.3 million for the University of Missouri, as well as \$17.6 million in additional operating funding needs to continue programs, services and benefits for students, faculty and staff.

The university advances Missouri citizens and communities through its mission of teaching, research, public service and economic development across our four campuses and University of Missouri Extension. Support for the University of Missouri and the priority to fund the core mission is critical to the health and future of all Missourians, and specifically for Columbia, Boone County and all of mid-Missouri.

# Support a new bond initiative for capital projects for Missouri's higher education institutions.

The University currently faces a \$1.3 billion backlog of renovation and repair projects on all four campuses. Inadequate and outdated classroom and laboratory spaces threaten the university's ability to provide excellent educational programs and support enrollment growth. Capital improvement projects on the University of Missouri campus in Columbia will have a direct impact on job creation and economic development for our community.

# Supports efforts to secure funding for regional air service and terminal improvements for the Columbia Regional Airport.

The Columbia Chamber of Commerce supports legislation to identify increased funding sources that would allow the Missouri Highways and Transportation Commission to enhance multimodal programs throughout the state of Missouri. The Chamber will advocate for and support legislation that will have a direct impact on increasing revenues available for the Columbia Regional Airport.

# Support the extension of term limits to 16 years in either house or senate or 16 years total in the Missouri legislature.

Term limits, approved by Missouri voters in November 1992, caps service at eight years in the House and eight years in the Senate. Missouri is one of 15 states with term limits, though the laws differ in each state. The Columbia Chamber of Commerce feels that term limits have had an adverse effect on legislators sometimes causing inexperienced legislators to have less knowledge of complicated issues and the need to quickly start looking for their next political post soon after they arrive in the Capitol.

### **2013 LEGISLATIVE POSITIONS**

# **Business and Economic Development**

A strong pro-business environment is critical for Missouri to remain competitive in a global economy. The Chamber supports initiatives that encourage a healthy business climate in our state including:

- 1. Legislation that would make Missouri more competitive in attracting and retaining high technology companies and jobs within the data center industry.
- 2. The review of Missouri state tax credits and the retention of all credits related to economic development which show a positive performance and return on investment.
- 3. Increased appropriations for workforce training incentives and technical education programs that offer customized skill and classroom training and retraining to new and expanding businesses, as Missouri's continued economic success depends upon the state's ability to effectively integrate the actions of the business, education and workforce sectors.
- 4. Funding of the Life Science Research Trust Fund, which provides support for the development of the biotechnology industry in Missouri and enhances the state's capacity to perform and commercialize research.
- 5. Support economic development initiatives such as MOSIRA and proposals that increase awareness about high-need job areas such as Science, Technology, Engineering and Mathematics programs.
- 6. Reduce government hurdles that make it more difficult for businesses to be successful.
- 7. Support efforts to build Small Modular Nuclear Reactors at the Ameren Missouri Callaway Plant.
- 8. Support efforts to build manufacturing facilities in mid-Missouri to design and supply small modular nuclear reactors to the world.

#### Education

The Columbia Chamber of Commerce supports appropriate legislative action to stabilize funding for all levels of education, and encourages the legislature to continue restoring recent funding reductions.

## Early Childhood Education

Investing in the educational needs of Columbia's youngest citizens helps to ensure the sustainability of our community and the future needs of our workforce, the Chamber supports legislation that would:

- 1. Fund early childhood programs as provided by the state statute RSMO 161.215.
- 2. Expand opportunities for parents to be their child's first teacher by supporting programs on school readiness, and healthy social, emotional, and physical development.
- 3. Promote high quality early childhood opportunities through support of child care providers seeking accreditation and/or evaluation and improvement.
- 4. Expand access to pre-K education for Missouri children.

## Elementary and Secondary Education

Education for young people during their more formative years is critical in the creation of a safer community and a competitive workforce for the future. The Chamber supports legislation that would:

1. Retain existing funding for public schools that educate children from Pre-K to 12<sup>th</sup> grade.

2. Allow passage of bond issues with a simple majority vote.

3. Support the infusion of incentive grants for public schools to develop Math, Engineering, Science and Technology programs to encourage students to gain skills and background in those disciplines.

4. Promote discipline and safety in Missouri's public schools to ensure a safe learning environment for students.

## Higher Education and the University of Missouri

Columbia is home to several important higher-learning institutions that help ensure Columbia is a community ready for high-tech jobs for the future. As education is an economic driver of our region, the Chamber supports increasing number of adults with post-secondary degrees and strengthening the communication and analytical skills of persons entering the workforce. The Chamber further supports legislation that would:

- 1. Support state funding request for core operations of \$400.3 million for the University of Missouri, as well as \$17.6 million in additional operating funding needs to continue programs, services and benefits for students, faculty and staff.
- 2. Support the University's strategic initiatives requests for: \$55.2 million in additional funds to invest in programs to increase STEM (Science, Technology, Engineering and Math) education and research capacity; and \$10.3 million for Caring for Missourians to help increase the number of graduates in health-related fields.
- 3. Support a new bond initiative for capital projects for Missouri's higher education institutions.
- 4. Support a statutory change to give Missouri counties the ability to form a single or multi-county district for delivery of local MU Extension education programs.

# **Transportation**

Missouri's natural geographic advantages make it prime for moving economic development forward in our nation. Adequate transportation funding and a formula that reflects the economic strength and development needs are vital to the community. In order to protect the investment that Missourians have already placed in our transportation infrastructure and to grow that base, the Chamber:

- 1. Supports the Federal Transportation Authorization Legislation to ensure the Missouri Department of Transportation's funding needs.
- 2. Supports efforts to secure funding for improvements to Route 740, better known as Stadium Boulevard.

3. Supports efforts for continued funding for Interstate 70 and U.S. Highway 63.

- 4. Supports for Columbia/Boone County representation on the Missouri Highways and Transportation Commission.
- 5. Supports a statewide business-led effort designed to educate citizens on the importance of multi-modal infrastructure.
- 6. Supports efforts to secure funding for regional air service and terminal improvements for the Columbia Regional Airport.
- 7. Supports the exploration of various funding options such as increased general sales tax, motor fuel tax, dedicated general revenue or toll roads for new construction and the existing interstate highway system in order to strengthen Missouri's transportation system.

# **Community Issues**

The Columbia Chamber of Commerce works closely with the City of Columbia and with Boone County government officials to positively influence the business climate in the Mid-Missouri region. In order to provide continuity on community issues, the Chamber supports the following statewide initiatives:

- 1. Legislation that would create minimal rental standards for properties located within the County's boundaries.
- 2. Legislation penalizing merchants operating without a required merchant's, auctioneer's and/or liquor license(s) through fines and ultimately closure for chronic abuse.
- 3. Requiring utilities to use the universal utility corridor provided instead of seeking individual easements.
- 4. Legislation that evens the playing field between local retailers and their out-of-state competitors when it comes to use or sales taxes on internet and catalogue purchases made by consumers.
- 5. Legislation that would guide MDNR in the determination and enforcement of total maximum daily loads.
- 6. Increase the number of criminal offenses eligible for an expungement after 10 years of good behavior, and allow for a filing fee for expungement that is devoted to the Office of Missouri State Public Defender and the Office of State Court Administration.
- 7. Supports the role of the arts, libraries and cultural organizations as contributing to the economic health and quality of life in the region and encourages legislators to allocate funding from the non-resident athletes and entertainers tax to the Missouri Cultural Trust.
- 8. Supports health care reform that focuses on wellness and preventative care and encourages consumer accountability.

## **Administration/Other Issues**

The Columbia Chamber of Commerce supports legislation which would improve efficiencies at the state level at all times. The Chamber further supports legislation that would:

1. Support the extension of term limits to 16 years in either house or senate or 16 years total in the Missouri legislature.



# An important message to our Mizzou Family

Mizzou Family  $_{_{
m and \, friends}}$ 

MIZZOU MALUMNI

# 2013 LEGISLATIVE PLATFORM

THE UNIVERSITY OF MISSOURI SERVES A UNIQUE ROLE AS MISSOURI'S LARGEST PUBLIC RESEARCH, LAND-GRANT UNIVERSITY. EVEN IN CHALLENGING ECONOMIC TIMES, THE STATE MUST PROVIDE PREDICTABLE AND STABLE FUNDING FOR HIGHER EDUCATION AND MUST CONTINUE TO REINVEST IN MIZZOU. MIZZOU LEGISLATIVE NETWORK, IN SUPPORT OF THE BEST INTERESTS AND TRADITIONS OF MU, RECOGNIZES THE UNIVERSITY OF MISSOURI SYSTEM'S 2013 LEGISLATIVE PRIORITIES AND SHALL PARTNER WITH THE UM SYSTEM TO ADVANCE THOSE PRIORITIES BENEFICIAL TO THE UNIVERSITY OF MISSOURI, THE STATE'S FLAGSHIP UNIVERSITY.

### **SECURE CORE FUNDING**

MAINTAINING FUNDING FOR THE UNIVERSITY'S CORE OPERATING BUDGET IS THE HIGHEST PRIORITY. THE MIZZOU LEGISLATIVE NETWORK SUPPORTS THE UM SYSTEM'S REQUEST TO PROTECT THE CORE APPROPRIATION OF \$400.3 MILLION FOR THE FY2014 OPERATING BUDGET.

HIGHER EDUCATION SHOULD BE SPARED ADDITIONAL CUTS EVEN IN DIFFICULT BUDGET TIMES. THE UNIVERSITY CONTINUES TO EDUCATE MORE STUDENTS EACH YEAR AND CONTRIBUTE SUBSTANTIALLY TO MISSOURI'S ECONOMIC DEVELOPMENT AND JOB GROWTH WHILE OPERATING AT STATE FUNDING LEVELS AT FY1999 LEVELS. THE CORE OPERATING BUDGET SHOULD BE LEVEL FUNDED FOR FY2013-14.

MIZZOU LEGISLATIVE NETWORK SUPPORTS THE UNIVERSITY'S ADDITIONAL CORE REQUEST OF \$17.6 MILLION THAT WILL PROVIDE FUNDING FOR SEVERAL INITIATIVES INCLUDING AN ANNUAL MERIT AND INFLATION INCREASE FOR COMPETITIVE SALARIES AND BENEFITS FOR FACULTY AND STAFF.

MIZZOU LEGISLATIVE NETWORK ALSO SUPPORTS THE UNIVERSITY'S REQUEST FOR \$55.2 MILLION IN ADDITIONAL FUNDS TO INVEST IN PROGRAMS TO INCREASE STEM (SCIENCE, TECHNOLOGY, ENGINEERING AND MATH) EDUCATION AND RESEARCH CAPACITY; AND \$10.3 MILLION FOR CARING FOR MISSOURIANS TO HELP INCREASE THE NUMBER OF GRADUATES IN HEALTH-RELATED FIELDS.

# SUPPORT CREATIVE FUNDING OPPORTUNITIES FOR HIGHER EDUCATION

THE MIZZOU LEGISLATIVE NETWORK SUPPORTS CREATIVE FUNDING OPPORTUNITIES FOR HIGHER EDUCATION CAPITAL PROJECT NEEDS, INCLUDING A BONDING PLAN TO SUPPORT TOP PRIORITY PROJECTS AND THE APPROPRIATION OF STATE MATCHING FUNDS TO LEVERAGE PRIVATE SUPPORT FOR CONSTRUCTION AND RENOVATION PROJECTS.

MIZZOU LEGISLATIVE NETWORK SUPPORTS TOP PRIORITY UM RENOVATION AND CONSTRUCTION PROJECTS, INCLUDING THE COLLEGE OF ENGINEERING-LAFFERRE HALL-RECONSTRUCTION, ADDITIONS & RENOVATIONS (\$54.7 MILLION).

AS INSTITUTIONS BRING FORWARD CAPITAL PROJECTS WITH PRIVATE SUPPORT IN HAND, MIZZOU LEGISLATIVE NETWORK URGES THE LEGISLATURE TO APPROPRIATE STATE MATCHING FUNDS AS PART OF THE NEW 50-50 CAPITAL MATCHING PROGRAM.

# INCREASE COLLABORATION BETWEEN MISSOURI COUNTIES

THE MIZZOU LEGISLATIVE NETWORK SUPPORTS A STATUTORY CHANGE TO GIVE MISSOURI COUNTIES THE ABILITY TO FORM SINGLE OR MULTI-COUNTY DISTRICTS FOR DELIVERY OF LOCAL MU EXTENSION EDUCATION PROGRAMS. THE DISTRICT LAW WOULD INCREASE EFFICIENCIES BY ENCOURAGING COUNTIES TO COLLABORATE ACROSS GOVERNMENTAL LINES AND WOULD ALLOW COUNCILS NEW FUNDING OPTIONS.

Electoral process that is accurate, accountable, accessible, fair, efficient and uniform

- Support existing Voter ID system
- Support Campaign Spending Caps

Equal access to comprehensive quality health care

- Expand Medicaid
- Preserve Rural Hospitals

Equitable tax policy promoting financial stability and adequate funding for state services

- Support internet sales tax and individual income tax
- Oppose reduction in corporate taxes and tax limits on expenditures

(League of Women Voters, 2013)